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**JOURNAL of the PROCEEDINGS
of the
CITY COUNCIL
of the
CITY of CHICAGO, ILLINOIS**

Regular Meeting—Wednesday, October 15, 1986

at 10:00 A.M.

(Council Chamber--City Hall--Chicago, Illinois)

OFFICIAL RECORD.

HAROLD WASHINGTON
Mayor

WALTER S. KOZUBOWSKI
City Clerk

Attendance at Meeting.

Present -- Honorable Harold Washington, Mayor, and Aldermen Roti, Rush, Tillman, Evans, Bloom, Sawyer, Beavers, Humes, Hutchinson, Vrdolyak, Huels, Majerczyk, Madrzyk, Langford, Streeter, Kellam, Sheahan, Kelley, Sherman, Garcia, Krystyniak, Henry, Soliz, Gutierrez, W. Davis, Smith, D. Davis, Hagopian, Santiago, Gabinski, Mell, Frost, Kotlarz, Banks, Giles, Cullerton, Laurino, O'Connor, Pucinski, Natarus, Oberman, Hansen, McLaughlin, Orbach, Schulter, Volini, Orr, Stone.

Absent -- Aldermen Burke, Carter.

Call to Order.

On Wednesday, October 15, 1986 at 11:42 A.M. (the hour appointed for the meeting was 10:00 A.M.) Honorable Harold Washington, Mayor, called the City Council to order. Honorable Walter S. Kozubowski, City Clerk, called the roll of members and it was found that there were present at that time: Aldermen Roti, Rush, Tillman, Evans, Bloom, Sawyer, Beavers, Humes, Hutchinson, Vrdolyak, Huels, Majerczyk, Madrzyk, Langford, Streeter, Kellam, Sheahan, Kelley, Sherman, Garcia, Krystyniak, Henry, Soliz, Gutierrez, W. Davis, Smith, D. Davis, Hagopian, Santiago, Gabinski, Mell, Frost, Kotlarz, Banks, Giles, Cullerton, Laurino, O'Connor, Pucinski, Natarus, Oberman, Hansen, McLaughlin, Orbach, Schulter, Volini, Orr, Stone -- 48.

Quorum present.

Invocation.

Reverend Henry O. Hardy of the Cosmopolitan Community Church opened the meeting with prayer.

REPORTS AND COMMUNICATIONS FROM CITY OFFICERS.

Referred -- APPROVAL OF SALE OF PARCEL 2 IN COMMERCIAL
DISTRICT PROJECT 43-RACINE.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Economic Development, I am transmitting herewith an ordinance, approving the sale of Parcel 2, Commercial District Project 43-Racine to Safety Kleen Corporation.

Also enclosed is a certified copy of the resolution adopted by the Commercial District Development Commission at a meeting on July 15, 1986, authorizing the commissioner to request City Council approval of the ordinance referred to above.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- CITY-OWNED PROPERTY EXCHANGED FOR
PROPERTY OWNED BY CATHOLIC BISHOP
OF CHICAGO.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Deputy Commissioner of the Department of Housing, I transmit herewith a Department of Urban Renewal resolution and the implementing ordinance authorizing the exchange of a parcel of land owned by the City located at 6345 South Dante Avenue for a parcel of land owned by the Catholic Bishop of Chicago located at 6334 South Dante Avenue.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

10/15/86

COMMUNICATIONS, ETC.

34937

Referred -- ISSUANCE OF WATER REVENUE BONDS,
REFUNDING AND IMPROVEMENT SERIES 1986.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Finance*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the City Comptroller, I transmit herewith an ordinance providing for the issuance of Water Revenue Bonds, Refunding and Improvement Series 1986, of the City of Chicago, Illinois.

Your favorable consideration of these ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- ISSUANCE OF GENERAL OBLIGATION TENDER
NOTES, SERIES 1987, B AND C.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Finance*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the City Comptroller, I transmit herewith a proposed ordinance authorizing the issuance by the City of its 1987 Tender Notes. These notes will provide for the City's 1987 cash flow requirements, authorize tax anticipation notes to be issued, and finance the acquisition of certain capital equipment.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- ISSUANCE OF GENERAL OBLIGATION BONDS FOR
REFUNDING AND NEW MONEY PURPOSES.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Finance*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the City Comptroller, I transmit herewith a proposed ordinance authorizing the issuance of general obligation bonds for refunding and new money purposes. The refunding portion of the issue will restructure a portion of the City's outstanding general obligation debt, while the new money portion will fund approximately \$130,000,000 of infrastructure improvements in the City.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- AUTHORIZATION FOR A.T.&T. COMMUNICATIONS
TO INSTALL AND OPERATE TELECOMMUNICATIONS
SYSTEMS IN CITY PUBLIC WAYS.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Streets and Alleys*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the City Comptroller, I transmit herewith an ordinance providing authorization to A.T.&T. Communications to install and operate its telecommunications systems in the public ways of the City.

Your favorable consideration of this ordinance will be appreciated.

10/15/86

COMMUNICATIONS, ETC.

34939

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- APPROVAL OF AMENDMENT NUMBER 13
TO NEAR WEST SIDE CONSERVATION PLAN.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Housing, I transmit herewith an ordinance approving Amendment No. 13 to the Near West Side Conservation Plan. This amendment calls for a change in the land use for the southeast corner of Ashland and Harrison from residential to private institutional use. It involves an approximately 72,000 square foot site which includes disposition Parcel HR-1b and portions of Parcels LDR-3 and HR-1a.

Also enclosed are certified copies of a resolution adopted by the Department of Urban Renewal at an adjourned regular meeting held on the 16th of September, 1986, authorizing the commissioner to request City Council approval of the ordinance referred to above.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- APPROVAL OF AMENDMENT NUMBER 6 TO LINCOLN
PARK GENERAL NEIGHBORHOOD RENEWAL PLAN.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Housing, I transmit herewith an ordinance approving Amendment No. 6 to the Lincoln Park General Neighborhood Renewal Plan (Conservation Plan) for the Lincoln Park Conservation Area. This Amendment will increase the maximum allowable Floor Area Ratio (F.A.R.) for the development site at Willow, Bissell and Fremont Streets from 1.2 to 1.4 to facilitate its development.

Also enclosed are certified copies of a resolution adopted by the Department of Urban Renewal at an adjourned regular meeting held on the 16th September, 1986, authorizing the commissioner to request City Council approval of the ordinance referred to above.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- APPROVAL OF SALE OF PARCEL R-4 IN
LINCOLN PARK CONSERVATION AREA.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Housing, I transmit herewith an ordinance approving the sale of land in the Lincoln Park Conservation Area, (Parcel R-4 located at various addresses along Willow, Bissell and Fremont Streets).

Also enclosed are certified copies of a resolution adopted by the Department of Urban Renewal at an adjourned regular meeting held on the 16th September, 1986, authorizing the commissioner to request City Council approval of the ordinance referred to above.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

10/15/86

COMMUNICATIONS, ETC.

34941

Referred -- APPROVAL OF SALE OF PARCELS R-6 AND R-7 IN
LINCOLN PARK CONSERVATION AREA.

Honorable Harold Washington, Mayor, submitted the following communication, which was together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Housing, I transmit herewith an ordinance approving the sale of land in the Lincoln Park Conservation Area, (Parcels R-6 and R-7, located at 700-724 West North Avenue and 736 West North Avenue).

Also enclosed are certified copies of a resolution adopted by the Department of Urban Renewal at an adjourned regular meeting held on the 16th September, 1986, authorizing the commissioner to request City Council approval of the ordinance referred to above.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- APPROVAL OF SALE OF PARCEL HR-1b IN HYDE PARK-
KENWOOD CONSERVATION AREA.

Honorable Harold Washington, Mayor, submitted the following communication, which was together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Housing, I transmit herewith an ordinance approving the sale of land in the Hyde Park-Kenwood Conservation Area, (Parcel HR-1b (Tract 2) located at the northwest corner of South Dorchester Avenue and East 48th Street in the Hyde Park-Kenwood Conservation Area).

Also enclosed are certified copies of a resolution adopted by the Department of Urban Renewal at an adjourned regular meeting held on the 16th September, 1986, authorizing the commissioner to request City Council approval of the ordinance referred to above.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- CHICAGO ZONING ORDINANCE AMENDED BY
RECLASSIFYING PARTICULAR AREA
SHOWN ON MAP 19-H.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Zoning*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Housing, acting Chairman of the Department of Urban Renewal Board, I am transmitting herewith copies of an application for an amendment to the Chicago Zoning Ordinance for a change from R4 General Residence District to C2-3 General Commercial District for Disposition Parcel C-1 in the Haskins- Hermitage Redevelopment Project.

Enactment of the ordinance by the City Council would greatly facilitate redevelopment of the Project, and would conform adjacent property to its existing use.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- APPROVAL OF SALE OF PARCEL B-5 IN CENTRAL
ENGLEWOOD URBAN RENEWAL PROJECT.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Housing*:

10/15/86

COMMUNICATIONS, ETC.

34943

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Housing, I transmit herewith an ordinance approving the sale of land in the Central Englewood Urban Renewal Project, (Parcel B-5 (Tract 1) located at the northeast corner of West 63rd Street and South Morgan Street).

Also enclosed are certified copies of a resolution adopted by the Department of Urban Renewal at an adjourned regular meeting held on the 16th September, 1986, authorizing the commissioner to request City Council approval of the ordinance referred to above.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- CHICAGO MUNICIPAL CODE CHAPTER
200.9 "ENTITLED LEADED GASOLINE
TAX ORDINANCE" REPEALED.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinance transmitted therewith, *Referred to the Committee on Finance*:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- I transmit herewith an ordinance repealing Chapter 200.9 of the Municipal Code of Chicago, the Chicago Leaded Gasoline Tax Ordinance.

Your favorable consideration of this ordinance will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- MAYOR'S APPOINTMENT OF MR. ROBERT
HALLOCK AS MEMBER OF BOARD OF
COMMUNITY COLLEGE DISTRICT
NUMBER 508.

Honorable Harold Washington, Mayor, submitted the following communication, which was, at the request of two aldermen present (under the provisions of Council Rule 43), *Referred to the Committee on Education:*

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- I have appointed Robert Hallock as a member of the Board of Community College District No. 508 for a term to expire June 30, 1988. Mr. Hallock replaces Eugene Moats, whose term has expired.

Your favorable consideration of this appointment will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- VARIOUS ORDINANCES CONCERNING WEST
RIDGE-PETERSON AVENUE REDEVELOPMENT
PROJECT AREA.

Honorable Harold Washington, Mayor, submitted the following communication, which was, together with the proposed ordinances transmitted therewith, *Referred to the Committee on Finance:*

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- At the request of the Commissioner of the Department of Economic Development, I transmit herewith five (5) ordinances which approve a tax increment redevelopment plan and redevelopment project for the West Ridge-Peterson Avenue Redevelopment Project Area, designate the West Ridge-Peterson Avenue Redevelopment Project Area, adopt tax increment financing for the Area, authorize the payment of certain tax increments to the City and adopt a redevelopment agreement between the City and May Department Stores Company for the redevelopment of the Area.

Your favorable consideration of these ordinances will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

STATEMENT BY HONORABLE HAROLD WASHINGTON, MAYOR,
CONCERNING SULLIVAN REPORT.

Honorable Harold Washington, Mayor, presented the following message concerning the Sullivan Report:

October 15, 1986.

As you know, in February of this year I appointed Mr. Thomas P. Sullivan as special counsel to the Office of Municipal Investigation. At that time I commissioned a special investigation of allegations of official misconduct at City Hall. I also attempted to obtain subpoena power for this investigation.

In making the appointment and commissioning the report, I urged that this report be made public, as the fullest possible accounting, to the people of the City of Chicago, of the allegations then being widely disseminated.

I continue to believe this report should be made public, and I will do all I can to make that possible.

Therefore, I have directed Corporation Counsel to request a declaratory judgment from the Circuit Court of Cook County, to permit us to make the report public. And I have requested all employees of the City of Chicago who are covered by the Municipal Code in this regard, to waive their right of confidentiality, to promote our suit.

Until such declaratory judgment is obtained, I am restrained by law from releasing this report. The Municipal Code, Section 1, Chapter 25-46 says, and I quote: "The investigatory files and reports of the Office of Municipal Investigation shall be confidential and shall not be divulged to any person or agency, except a law enforcement officer or agency, and for investigative or prosecutorial purposes."

Further, Mr. Sullivan has stated that because the law provides that this information is confidential, neither he nor any of his staff, nor any representatives of O.M.I., will make any comment or statement about the investigation or the report.

Nonetheless, I believe that we may be able to make a case for disclosure of the report in this case, as the stated intention of the investigation was to provide public disclosure.

I want to assure the City Council that my efforts to avoid the restrictions of the Municipal Code in this instance does not reflect unconcern for the purpose of that ordinance. The

integrity of O.M.I. investigations must be protected. Violation of confidentiality provisions in one investigation could have a serious adverse impact on the potency of future investigations, especially when they rely on voluntary testimony.

Nonetheless, I believe I made it clear, when I appointed Mr. Sullivan and commissioned this investigation, that the testimony would ultimately be available to the public. It is on this fact that we are pressing our case.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Referred -- MAYOR'S BUDGET RECOMMENDATIONS FOR 1987.

Honorable Harold Washington, Mayor, submitted the following communication:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- I transmit herewith the Mayor's Budget Recommendations for the year beginning January 1, 1987.

Your favorable consideration of these recommendations will be appreciated.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

Two committees having been called (the Committee on the Budget and the Committee on Finance) the said proposed budget recommendations for 1987 were *Referred to the Committee on Committees, Rules and Appointments.*

**City Council Informed As To Miscellaneous
Documents Filed In City Clerk's Office.**

Honorable Walter S. Kozubowski, City Clerk, informed the City Council that documents have been filed in his office relating to the respective subjects designated as follows:

*Placed on File -- MAYORAL VETO OF ORDINANCE
CONCERNING ISSUANCE OF SPECIAL
PARKING PERMITS TO ELECTED
CITY OFFICIALS.*

Honorable Harold Washington, Mayor, submitted the following communication:

OFFICE OF THE MAYOR
CITY OF CHICAGO

October 15, 1986.

To the Honorable, The City Council of the City of Chicago:

LADIES AND GENTLEMEN -- I return herewith, without my approval, an ordinance passed by the City Council on October 6, 1986, to provide certain parking privileges for elected officials of the City of Chicago. As passed, the ordinance allows the Commissioner of Public Works to designate areas throughout the city where elected officials may park their vehicles despite otherwise applicable prohibitions on parking. I am aware of the lack of sufficient off-street parking to serve the needs of all the City's elected officials, and have great confidence in the judgment in the Commissioner of Public Works. Nevertheless, I believe this ordinance confers too much discretion on the Commissioner, without assuring a solution to the problems mentioned in debate on this ordinance. In its current form, the ordinance would allow the Commissioner to designate the entire central business district, or areas several blocks from City Hall, for official parking, regardless of the effect on traffic flow or aldermanic convenience. The ordinance also makes no provision for appointed officials who from time to time need ready access to an automobile conveniently located near City Hall. For these reasons I must withhold my approval of the ordinance.

I have directed the Commissioner of Public Works to identify conveniently located parking spaces that can be made available for official use, and to develop a program for the efficient allocation of those spaces. When this work is done, I will present a proposal to the City Council to help resolve this difficult problem. I seek the cooperation of the City Council in developing a comprehensive solution to this longstanding problem.

Very truly yours,
(Signed) HAROLD WASHINGTON,
Mayor.

*Placed on File -- EXECUTIVE BUDGET FOR
YEAR 1987.*

Also, the Executive Budget for the Year 1987, submitted to the City Council by Honorable Harold Washington, Mayor, filed in the Office of the City Clerk on October 15, 1986, which was *Placed on File*.

City Council Informed As To Certain Actions Taken.

PUBLICATION OF JOURNAL.

The City Clerk informed the City Council that all those ordinances, etc. which were passed by the City Council on October 6, 1986, and which were required by statute to be published in book or pamphlet form or in one or more newspapers, were published in pamphlet form on October 14, 1986, by being printed in full text in printed pamphlet copies of the Journal of the Proceedings of the City Council of the regular meeting held on October 6, 1986, published by authority of the City Council in accordance with the provisions of Section 5-5 of the Municipal Code of Chicago, as passed on December 22, 1947.

**FILING OF CERTIFIED COPIES OF ORDINANCE
WITH COUNTY CLERKS OF COOK
AND DU PAGE COUNTIES.**

The City Clerk further informed the City Council that he filed with the County Clerks of Cook and Du Page Counties on the dates noted, an ordinance passed by the City Council of the City of Chicago on September 8, 1986:

An ordinance authorizing issuance of General Obligation Bonds for financing of New Central Library Facility.

Filed with the County Clerk of Cook County on October 6, 1986, and with the County Clerk of Du Page County on October 8, 1986.

**Miscellaneous Communications, Reports, Etc., Requiring
Council Action (Transmitted To City Council
By City Clerk).**

The City Clerk transmitted communications, reports, etc., relating to the respective subjects listed below, which were acted upon by the City Council in each case in the manner noted, as follows:

Referred -- **ZONING RECLASSIFICATIONS OF
PARTICULAR AREAS.**

Applications (in duplicate) together with the proposed ordinances for amendment of the Chicago Zoning Ordinance, as amended, for the purpose of reclassifying particular areas, which were *Referred to the Committee on Zoning*, as follows:

Thomas F. Carey -- to classify as a B5-2 General Service District instead of Business Planned Development 347 the area shown on Map No. 13-P bounded by

West Bryn Mawr Avenue; North Oakview Avenue; West Catalpa Avenue; and North East River Road;

Jetco Properties, Inc. -- to classify as a B5-1 General Service District instead of an M2-2 General Manufacturing District the area shown on Map No. 12-J bounded by

a line from a point 994 feet north of the north line of West 51st Street and 646 feet west of the west line of South Kedzie Avenue to a point 1156 feet north of the north line of West 51st Street on the west line of South Kedzie Avenue; South Kedzie Avenue; a line 639 feet north of and parallel to the north line of West 51st Street; and a line 646 feet west of and parallel to the west line of South Kedzie Avenue,

and to further classify as a Business Planned Development, the area above described.

Referred -- CLAIMS AGAINST CITY OF CHICAGO.

Also, claims against the City of Chicago, which were *Referred to the Committee on Claims and Liabilities*, filed by the following:

Acevedo Roseann, Adilman Ronald, Allstate Ins. Co. (2) Gerald Rotheiser and Jessie Ramsey;

Bayon Calixto, Blair Brenda, Bolton Sara;

Cerruti Ronald, Chadwick Peter, Choate Judith, Cisneros Edna, Cook George, Cooksey Arthur;

Dennis Tom, Douglas Electric Co.;

Franklin Wesley, Freeberg Samuel;

Goldman Sandra, Goyal Parveen;

Harris Delois, Hirsch Kurt, Hoppenfeld Elliot;

Illinois Bell Telephone Co. (3);

Jefferson Mary, Jones Eddie Mack, Jones Jesse;

McKeough Cleatus, Moskal Stephen;

Nelson Jody, Novak Francis;

Oz Samuel R.;

Para Conrad, Peoples Gas Light and Coke Co. (7);

Simmons Frank;

Wahlborg Bruce, White Thomas;

Young Timothy.

Placed on File -- CERTIFICATION AS TO AMOUNT
OF ASSESSMENTS FOR NEW STREET
IMPROVEMENT PROGRAM AT
SPECIFIED LOCATIONS.

Also, communications from Louis Koneza, City Engineer, Department of Public Works, addressed to the City Clerk under date of October 10, 1986, transmitting certified copies of amounts of assessments for New Street Improvement Program in accordance with Chapter 200.4-4 of the Municipal Code, which were *Placed on File*.

PRESENCE OF VISITORS NOTED.

Honorable Harold Washington, Mayor, called the Council's attention to the presence of the following visitor:

Lanfranco Turchi, Governor of the Emilia-Romagna Region of Italy.

BUDGET STATEMENT BY HONORABLE HAROLD WASHINGTON,
MAYOR, FOR YEAR 1987.

At this point in the proceedings, Honorable Harold Washington, Mayor, presented the following budget message for fiscal year 1987:

These are times of change, times of challenge, for all of us here in the City of Chicago.

Last year the Chicago Club report documented two decades of decline for Chicago. That decline was most easily measured in economic terms, but it was most sharply felt in social terms.

The same study showed that during my first term in office, we have turned the corner in that long slide downward. Chicago is on the mend, and the systems that sustained the practices of the past are, one by one, being replaced with open, fair, and efficient new approaches.

And yet, as the final pieces of the old machine finally rust out and drop away, we are facing one of its final crises.

That is the crisis of fear and disinformation, being spread on our city streets, by the same panic-peddlers who stuck our city with the label, "Beirut on the Lake".

As I explained to the people of the City of Chicago in my television address on Monday, the only thing we have to fear, is the fear-monger himself.

Chicago is on the mend -- politically, socially, and especially in its finances. In presenting to the City Council the 1987 recommended Budget, I want to talk for just a moment about how we got here -- how we turned the corner. And then I want to concentrate on our plans for 1987.

One thing is clear: these are not only times of change and challenge. They are also times of opportunity.

In my television address, I provided a background and a perspective on our financial progress over the past three years:

- Three years of steady fiscal management
- Three years of balanced budgets
- Three years of operating surpluses, to reduce the deficit we inherited.

I explained why I'm so determined that Chicago will never again have to face the kind of deficits we inherited, because

- Deficits rob our children of their inheritance,
- Deficits mortgage the future,
- Deficits affect our bond rating,
- Deficits lead to higher interest rates; and so
- Deficits lead to higher taxes, far into the future

I described how we discovered a deficit of

- \$ 168 million when we took office, and worked that down to
- \$ 120 million at the end of 1983; to
- \$ 67 million at the end of 1984; to
- \$ 26 million at the end of 1985.

And I announced -- and I'm proud to report to you this morning -- that by the end of 1986 we will have completely eliminated Chicago's inherited deficit.

Many of the high costs of debt service would have been avoided had we not inherited a deficit of \$168 million.

Many of the debates we've seen here in City Council over the past three and a half years would not have been necessary, had we not inherited a deficit of \$168 million.

We could have saved the people of Chicago \$168 million of property taxes, if we had not retired that deficit of \$168 million.

But we didn't wring our hands about it -- we met the challenge head on. We developed a plan to retire the deficit. Step by step, we implemented that plan, and we made it work.

We cut costs and rooted out waste in city management.

We cut 8,000 employees from the city payroll. Let me be clear about that, because the panic-peddlers are trying to confuse this fact: We cut a net of 8,000 employees from the city payroll. There are 8,000 fewer paychecks being paid out now, than when we took office.

We cut the third man from the garbage truck.

We cut operating budgets department by department, setting an annual "spending ceiling" of 3-6% below the authorized budget level for each department, and requiring written justification for any new hires.

Today we have put that non-productive, wasteful burden of a \$168 million deficit behind us.

But we still confront three major fiscal challenges looming ahead in 1987. Even with the deficit retired, our fight for fiscal stability is not over:

First, the cut in general revenue sharing from the federal government. In 1986 we felt the first hard cuts -- from \$69 down to \$45 million. To put it in perspective, our \$53 million property tax could have been half that size, if revenue sharing were not cut.

Next year, in the 1987 budget, the cut will be much more drastic. Revenue sharing is being eliminated altogether, and that will leave a gaping hole in our budget of \$45 million.

Second, we are about to feel the full effect of the wage settlement for Chicago's police force. In 1986, our wage settlements for firefighters and white collar workers added a \$68 million load on our budget. The police settlement for 1987 will add an estimated \$44 million on top of that.

Third, despite our historic 1985 Neighborhood Bond program, our city is still suffering from decades of neglect. And even though we're dealing with the financial problems we inherited, we must not forget the need for preventive maintenance and neighborhood improvement, throughout our city.

These are formidable challenges: At a time of diminishing resources, we are facing in 1987,

- \$ 45 million in lost Federal funds
- \$ 44 million in new costs for Police, for a total of
- \$ 89 million in new costs to Chicago for 1987,

plus millions more in community needs, throughout every Chicago neighborhood.

Fortunately, with careful management, the opportunities are there for us to meet these challenges.

We can use Chicago's Motor Fuel Tax to rebate property taxes and to cover the new costs -- the Federal cuts and the police settlement. And by employing new financial strategies, we can trade our deficit financing for a comprehensive Neighborhood Bond program.

In the 1986 budget the City Council passed a Motor Fuel Tax, which is expected to generate \$27 million in 1986. At the same time, the City Council passed an \$80 million property tax, to be abated by those collections: an estimated \$27 million. The property tax will be abated by the Motor Fuel Tax collections.

In the 1987 budget presented to City Council today, that same \$27 million abatement is proposed. Using the \$117 million in revenues from the Motor Fuel Tax which we expect to collect, and subtracting \$27 million from the \$117 million, we are left with \$90 million. With that \$90 million, we will be able to cover the \$89 million in new costs presented by the loss of federal funds, and the police wage settlements, with \$1 million remaining. With that remainder, I am proposing that we abate our property taxes an additional million dollars.

In other words, the 1987 property tax will be abated by the Motor Fuel Tax even more than in this year's budget.

That will leave Chicago's taxes still comparatively low. It will mean a tax rate, we estimate, of 2.81 per hundred, which is about where it was in 1979. It will mean that 1987 taxes will be lower than the year before.

It will also mean that the entire 1987 corporate budget, not including police settlement costs, will be less than 3% higher than in 1986. Even with police settlements, the increase is only 4%.

Now the question is, how can we address all the needs of Chicago's neighborhoods, with a budget so disciplined and restrained?

Last year, all of us, working together, passed the historic 1985 General Obligation Bond issue, totalling \$170 million dollars. For the first time in a generation, we worked to renew the neighborhoods of Chicago.

Now I'm asking you to join with me again, to continue our commitment to a rebuilding and a renewal of our neighborhoods.

That rebuilding must continue. And even though we are facing federal cuts and other financial challenges, we can't afford to cheat future generations. We want our children to inherit a city even stronger than the Chicago we found.

We can't use those challenges as an excuse to ignore the needs of tomorrow. Things wear out. They must be replaced, or the city will decline, costs will rise, the quality of life will fall, frustrations will build, and Chicago will become caught in a spiral of decline and despair -- far, far worse than the 20-year decline, in the 60's and 70's, that was outlined by the Chicago Club's report last year.

Back in 1980, when interest rates were high, and the deficit was growing, the city consolidated its debts on very unfavorable terms. That deficit financing put a heavy tax burden on the front end.

Now that our finances are sound, and interest rates are low, we can levelize that debt and take advantage of \$130 million in available financing, without adverse impact on property taxes.

So, to take advantage of that opportunity, I am proposing a \$130 million 1987 General Obligation bond program, to continue the work of rebuilding Chicago.

Together, the 1985 and the 1987 General Obligation bond programs represent a total of almost \$300 million, in less than two years, for the renewal of our city, and the redevelopment of our neighborhoods.

These two bond programs will have an historic impact on every neighborhood in our city. You will witness a renewal of Chicago that has not been experienced for generations.

We are in a position to make the most of a rare opportunity. Our city management combines every tool -- of corporate budget, of C.D.B.G. and other grants funds, of bond programs -- in the rebuilding of Chicago.

We must not let the financial problems of the past, and the financial challenges of the present, blind us to the city's needs of the future.

We must rededicate ourselves to the commitment for which we were elected. Together with our other programs, the 1987 budget is a budget of commitment:

- ° We are committed to our War on Drugs: we'll launch an interdepartmental, citywide anti-drug campaign, focusing on prevention, enforcement and treatment. This initiative is already under way, with the opening of Chicago's first public drug/alcohol youth treatment facility. And we'll provide the leadership role in the Chicago Alliance Against Drugs initiative -- we'll hire additional experts in the Chicago Police Department Crime Laboratory, to increase the efficiency of drug enforcement methods.
- ° We are committed to our War Against Gangs, we'll expand our Chicago Intervention Network (C.I.N.) by increasing the number of safety school zones, and developing further coordination with block clubs and community groups.
- ° We are committed to the fight against Infant Mortality: We're proud of our record in this area. For the first time, during my first term, we have brought Chicago's infant mortality rate below 1,000 -- two years in a row. We'll continue to work through partnerships in health agreements with 13 area hospitals and 10 community networks. We'll ensure access for at-risk pregnant women who do not have the resources for hospital care. By using a mix of C.D.B.G. funds, we'll be able to expand this program to Cabrini-Green, Austin, and Westtown.
- ° We are committed to our AIDS Support Program: we'll work to increase public awareness of AIDS symptoms, transmission and prevention, and support AIDS victims and their families through counseling, housing, and medical assistance.
- ° We are committed to the Chicago First Program: we will develop 1,000 permanent new jobs through employers who are receiving City assistance -- grants, loans, or service contracts. Using C.D.B.G. funds, we'll screen job applicants and refer qualified low and moderate income workers to these "Chicago First jobs."

- ° We are committed to improving Emergency Medical Services, we'll add six new ambulance companies, and purchase 15 new ambulances -- bringing the total number of ambulance companies to 55. We'll also improve training to guarantee that all dispatchers answering 911 calls are fully trained in emergency medical technologies.
- ° We are committed to Firefighting Improvements, we'll complete the "quick water" program by equipping the remaining 25 engines with special hoses and fittings to allow firefighters to extinguish small fires immediately, using the water supply carried on the truck. In the area of Emergency Spanish language instruction: We'll continue to train paramedics and firefighters in conversational Spanish, to enable personnel to communicate with Spanish speaking victims in emergency situations.
- ° We are committed to building Libraries -- with the use of funds available through the Illinois Capital Development Board, we'll expand a program of renovation and new construction at branch library facilities, including new construction in the Mount Greenwood, Hegewisch, Uptown and Woodlawn communities; renovation of the Kelley, Legler, Logan Square, South Chicago and Cragin Branch libraries; and continued construction on the Bridgeport, Lakeview, South Shore and Pilsen Branch libraries.
- ° We are committed to improving such neighborhood programs as Tree Trimming: We'll increase tree trimming by 30% in 1987, which translates into 55,200 tree-trims, citywide.
- ° We are committed to Chicago's enormously successful Garbage Cart Program citywide, which we will expand through the Neighborhood Bond Program. This will have widespread beneficial effects on our city budget as well as our neighborhood environments, as we reduce problems of rodent control, lower personnel costs, and reduce health hazards for our children as well as the workers who handle the heavy metal drums.
- ° We are committed to Housing Rehabilitation: we will rehabilitate and repair 10,000 units, 75% of which will be for low and moderate income tenants.
- ° We are committed to providing Emergency Shelter, for the homeless -- individuals, families, and children. We'll fund 32 shelters, providing 2,300 beds for the homeless.
- ° We are committed to promote Literacy in Chicago, we'll establish and operate at least four new literacy centers in Chicago Housing Authority developments.
- ° We are committed to solving the problems of Solid Waste; we'll develop a comprehensive management program to help us not simply dispose of solid waste, but improve recycling and resource recovery. We'll establish a commission to provide both a city and a regional perspective to disposal policies.

- We are committed to the installation of our Vehicle Maintenance System, to computerize the inventory of vehicles and parts in the combined city fleet, in every department.
- We are committed to Sewer improvements: we'll replace deteriorated sewers in Business Enterprise Zones and in industrial areas. And we'll expand the Sewer Evaluation Program, systematically surveying sewers throughout the city, to discover problems before they become problems.
- We are committed to a successful Concession program at O'Hare Airport, providing a dynamic mix of retail concessions for travelers.
- We are committed to Boulevard Restoration: We're preparing plans for the restoration of 27 miles of boulevards to be completed with the assistance of public and private grant funds.
- We are committed to the fight against noise pollution and air pollution, through an environmental study program.
- We are committed to a Water System Survey, to monitor water main conditions and keep Chicago at the top, the state of the art, in this key area.
- We are committed to a Crash/Fire Rescue Station will be constructed at Midway Airport, of importance not only to air travelers but also to communities neighboring the airport.
- We are committed to Improvements in our collections procedures. When we came into office, we inherited a mess -- bad record-keeping, bad collections contracts, bad collections systems. The full story of the mess we inherited has yet to be told: it would not have been wise to tell deadbeats how bad our system was, so we simply collected the evidence, and continued our work to make improvements. Now that the improvements are ready to put into place, we will prepare the full story of the mess we inherited. In the 1987 budget, we will improve parking ticket collections by creating a Bureau of Administrative Adjudication for parking tickets. This will allow the city to handle parking ticket complaints through administrative hearings, and increase enforcement efforts such as booting. We will also improve the conditions of parking meters through the purchase of meters and the hiring of additional parking meter mechanics.

And finally, in this budget of rededication and recommitment,

- We are committed to an open, honest, well-informed government for all the people of Chicago. One of my favorite programs in the 1987 budget is directed squarely at the victims of those panic peddlers, who are spreading disinformation about Chicago's taxes. We will establish the Taxpayers Advocacy Program, to provide education and information to Chicago's taxpayers -- and to ensure that properties are fairly and uniformly assessed. We will provide assistance to taxpayers in filing appeals to their assessments. And we

will provide information and assistance to renters who might be unsure of the precise effect that property tax bills may have on their individual rent bill. This is an area, as I have said before, where the effect of deliberate disinformation and panic peddling cries out for remedy, in the form of a legitimate, analytical, dependable source of information and direct services.

All these programs have been planned within the limits of a budget that increases so slightly, it barely keeps pace with inflation -- while it absorbs the \$90 million extra costs we are facing this year; a well-planned C.D.B.G. program; and a \$130 million Neighborhood bond program that will have very little effect on taxes.

In these times of change and challenge and opportunity, we have it within our reach, not only to rebuild Chicago, but also to grant every Chicagoan the benefits of both fiscal responsibility and social fairness.

But fiscal responsibility and social fairness -- these are not ends in themselves. They are a means to realize our full potential.

One of the reasons I care about infant mortality is that unless our families are healthy, our city can never be healthy.

One of the reasons I care about our successful anti-gang program is that unless our children are safe from gangs, and unless our neighborhoods are safe from crime, our city can never be safe.

One of the reasons why our school programs are so important, is that unless our children are well educated for this competitive world, our city will fall behind.

One of the reasons I care about our economic development, in our neighborhoods and in our downtown, is that if we don't take care of business today, our children will be in trouble tomorrow.

We have to extend our vision past the panic peddlers and the nay-sayers who are looking only at the next round of "Council Wars." We have to think ahead. We have to work together and to plan as though the fate and fortune of Chicago's children depend on us. Because they do.

I want to thank the many members of the City Council who have worked with me and my staff, in the preparation of the 1987 budget, and the 1987 Neighborhood Bond Program.

We worked together to pass the historic 1985 Neighborhood Bond Program, which has already transformed many parts of our beautiful city.

We worked together and faced up to the federal cuts and the wage settlements -- the fiscal crisis of 1986. Through a long, careful process of compromise, we arrived at the fairest possible budget for a hard year.

We worked together to make the most of 1986 C.D.B.G. funds that were cut by the federal government. We came up with an ingenious financial approach to the problem, and greatly softened the blow of those cuts.

And we worked together to create the complex but ingenious financial package represented by the 1987 City budget, and the 1987 Neighborhood Bond Program.

I will meet this afternoon with municipal analysts from all over the United States, and I will tell them the success story of the past four years in Chicago.

As I recount how we have eliminated the \$168 million deficit we inherited, and how we have changed the way Chicago does business, I will also let them know -- contrary to the impression that the panic-peddlers have tried to give -- Chicago is rebuilding and renewing itself, because the City Council is working with the Mayor to make it happen.

Thank you.

Alderman Evans moved that the Mayor's Budget Message be printed in a separate pamphlet. The motion *Prevailed*.

Adjournment.

Thereupon, Alderman Evans moved that the City Council do *Adjourn*. The motion *Prevailed* by yeas and nays as follows:

Yeas -- Aldermen Rush, Tillman, Evans, Bloom, Sawyer, Beavers, Humes, Hutchinson, Langford, Streeter, Kelley, Sherman, Garcia, Henry, Gutierrez, W. Davis, Smith, D. Davis, Frost, Giles, Cullerton, Laurino, Natarus, Oberman, Volini, Orr -- 26.

Nays -- Aldermen Vrdolyak, Huels, Madrzyk, Kellam, Sheahan, Krystyniak, Soliz, Hagopian, Santiago, Kotlarz, Banks, O'Connor, Pucinski, Hansen, McLaughlin, Orbach, Schuler, Stone -- 18.



WALTER S. KOZUBOWSKI,
City Clerk.